

Emergency Savings Center for Financial Security

Introduction Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

Emergency Savings: Next Steps in an Evolving Field

Leah Gjertson & J. Michael Collins

Center for Financial Security, University of Wisconsin-Madison

December 3, 2013

<ロト 4 目 ト 4 目 ト 4 目 ト 1 の 0 0 0</p>



Defining Emergency Savings



Center for Financial Security

Introduction

Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact



- Old concept
- Newly developing field
- Emergency Savings has many meanings



Defining Emergency Savings

Emergency Savings

Center for Financial Security

Introduction

Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

• Cash in a pinch

Liquid asset poverty

Formal savings in bank accounts

・ロト ・ 同ト ・ ヨト ・ ヨト

= 900

• Liquidity including credit

Tapping social networks

Initial step for asset building



Short-term or Emergency Savings

- Emergency Savings Center for Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

- Important across household balance sheets
- Reduce reliance on high-cost credit
- Better access to good credit
- Nest egg to start saving for long-term assets

▲ロト ▲周 ト ▲ ヨ ト ▲ ヨ ト ・ ヨ ・ の Q ()



Need for Emergency Savings

Emergency Savings

Center for Financial Security

Introduction

Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

• Need for liquid assets to cope with the unexpected

• Financial fragility: many households are unprepared to cope with a financial emergency

• Financial volatility is common for low-and moderate-income households

- Unexpected expenses
- Irregular income

 Sources: Abbi, 2012; Acs, Loprest, Nichols, 2009; Brobeck, 2008; Lusardi, Schneider, and Tufano, 2011; Schreiner et al., 2005



Financial Volatility



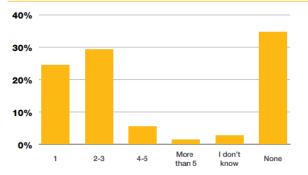
Emergency

Introduction

Background

- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

Chart 2: Number of household emergencies experienced in the last 12 months



• Source: Abbi, (2012) using RAND American Life Panel.

▲ロト ▲周 ト ▲ ヨ ト ▲ ヨ ト ・ ヨ ・ の Q ()



Financial Volatility

- Emergency Savings Center for
- Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact



- Micro-level data highlights financial volatility among low-income households
- New York Universitys Financial Access Initiative, The Center for Financial Services Innovation (CFSI), and Bankable Frontier Associates
- www.usfinancialdiaries.org



Literature Review

Emergency Savings

Center for Financial Security

Introduction

Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

• Savings Correlated with Hardship

- Low levels of emergency savings are correlated with missed bill payments and bounced checks
- Liquid assets above liquid-asset poverty associated with less deprivation when households face job loss, work limiting health event, or death or divorce
- Liquid assets of \$1-1,999 associated with less material hardship in response to income shocks
- Sources: Brobeck, 2008; McKernan, Ratcliff, and Vinopal, 2009; Mills and Amick, 2010



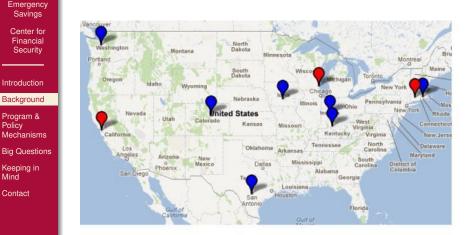
Emergency Saving in Disadvantaged Neighborhoods

- Emergency Savings
- Center for Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

- Annie E. Casey Foundation
- Survey sites: Disadvantaged neighborhoods
- Longitudinal data (collected via interviews) following the same families over time
 - Wave 1: 2002-2004
 - Wave 2: 2005-2006
 - Wave 3: 2008-2010
- Final Sample: N = 1,760



Emergency Saving in Disadvantaged **Neighborhoods**



Source: Annie E. Casey Making Connections Survey

・ロト ・ 雪 ト ・ ヨ ト ・

ъ

Mind



Saving Measures

Emergency Savings

Center for Financial Security

Introduction

Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

Saving Measures by Emergency Saving Status

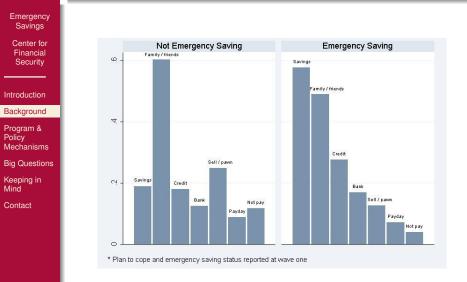
	Total	Non	Savers
Save for emergency	48%	0%	100%
Save for home	14%	6%	23%
Save for education	16%	5%	28%
Save for auto	11%	5%	19%
Save for retirement	33%	16%	53%
Save other	15%	6%	24%
Bank account	75%	64%	87%
Observations	1,760	920	840

イロト 不得 トイヨト イヨト

• Source: Annie E. Casey Making Connections Survey



Plan to Cope with an Emergency



• Source: Annie E. Casey Making Connections Survey

1 3 1



Emergency Savings Hardship Outcomes

Emergency Savings

Center for Financial Security

Introduction

Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

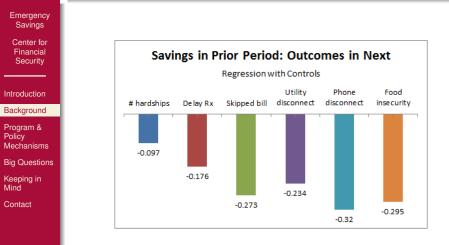
	Total Hardship	Delay Rx	Skipped Housing/ Utility Bill	Utility Disconnect	Phone Disconnect	Food Insecurity
Model 1: Unadjusted	-0.193*** (0.042)	-0.257*** (0.112)	-0.479*** (0.116)	-0.510** (0.157)	-0.568*** (0.124)	-0.657*** (0.127)
Model 2: Basic Controls	-0.163*** (0.044)	-0.228* (0.115)	-0.407*** (0.115)	-0.518** (0.163)	-0.476*** (0.127)	-0.499*** (0.129)
Model 3: Extended Controls	-0.097* (0.047)	-0.176 (0.127)	-0.273* (0.116)	-0.234 (0.181)	-0.320* (0.140)	-0.295* (0.143)
Model 4: Fixed- Effects	-0.235*** (0.045)	-0.386** (0.134)	-0.386** (0.134)	-0.623** (0.212)	-0.292* (0.145)	-0.614*** (0.149)

<ロト < 同ト < 三ト < 三ト < 三 ・ の < ()

• Source: Annie E. Casey Making Connections Survey



Emergency Savings Hardship Outcomes



• Source: Annie E. Casey Making Connections Survey



Barriers to Saving

Emergency Savings

Center for Financial Security

Introduction

Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

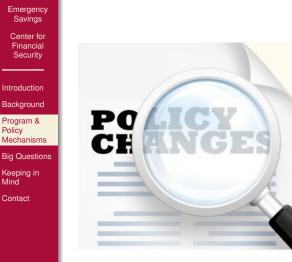
Contact

Saving is difficult for everyone but households with low-income face particular barriers

- Structural
 - Income constraints and variability
 - Asset limits on public benefits
 - Lack of product market
- Behavioral/psychological biases (e.g. scarcity)
- Financial literacy/knowledge
- Legal issues for acquired assets (garnishment, child support)



Policy & Program Proposals





Emergency Savings Salon

Emergency Savings

Center for Financial Security

Introduction

Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

Emergency Savings Project

The Emergency Savings Project is an effort of the Center for Financial Security at the University of Wisconsin-Madison with the support of the Charles Stewart Mott Foundation.

This effort documents innovative ways to address emergency or 'contingency' savings issues with financial strategies designed to help low-income households to meet immediate nonrecurring expenses.

The Emergency Savings Project Salon event was held in Chicago on May 6-7, 2013. This website has the papers that Salon participants prepared for the discussion and follow-up discussions.

Watch this video from J. Michael Collins (2 minutes) for background on the Salon.





emergencysavings.org



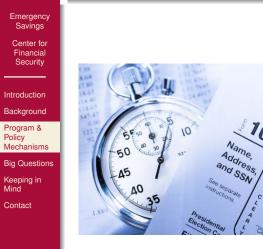
Leveraging Tax Time

1040

U.S. Indiv

It a joint return. spouse

Home address (nur





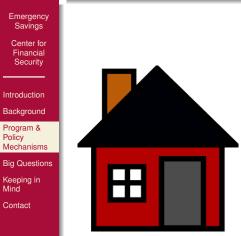
Leveraging Tax Time

- Emergency Savings Center for Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

- Savings products/program at VITA sites (New York City Office of Financial Empowerment)
- Tax prep software manipulations to encourage saving (Washington University, Center for Social Development)



Leveraging Housing Mechanisms





Leveraging Housing Mechanisms

- Emergency Savings
- Center for Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

- Saving program for homeless families in transitional housing (New York City Office of Financial Empowerment)
- Mortgage add-on for first time home buyers (Ohio State University)
- Renter equity with borrowing capacity (Renter Equity Initiative)

◆□▶ ◆□▶ ◆□▶ ◆□▶ → □ ・ クタペ



Leveraging Financial Products





Leveraging Financial Products

- Emergency Savings
- Center for Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

- Impulse saving with mobile technology (University of North Carolina, Center for Community Capital)
- Attaching bank account to public benefit cards (Burst for Prosperity)
- Salient non-financial incentives (New York City Office of Financial Empowerment)

◆□▶ ◆□▶ ◆□▶ ◆□▶ → □ ・ クタペ



Leveraging Incentives



Introduction Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact



ヘロト 人間 とく ヨン 人 ヨン

æ



Leveraging Incentives

- Emergency Savings
- Center for Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

- Targeted matches to build a savings habit (EARN; Opportunity to Assets)
- Salient non-financial incentives (New York City Office of Financial Empowerment)
- Social pressure (University of North Carolina, Center for Community Capital)

◆□▶ ◆□▶ ◆□▶ ◆□▶ → □ ・ クタペ



Emergency Savings: Big Questions

Emergency Savings Center for

Financial Security

Introduction Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact





What is the goal of the intervention?

- Emergency Savings Center for
- Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

- Getting more people to save
- Getting people to save more
- Getting people to save regularly

ヘロト 人間 ト 人 ヨト 人 ヨトー

= 900



What happens when the *Emergency* comes?

- Emergency Savings
- Center for Financial Security
- Introduction Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact



- What is the level of liquidity?
 - Access restrictions
 - Peer pressure
 - Commitment devices
- What does the rebuilding process look like?



What are the target amounts?

Emergency Savings

Center for Financial Security

Introduction

Background

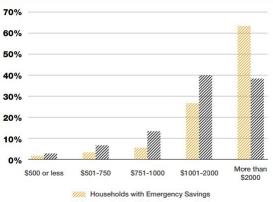
Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

Chart 10: How much would households like to have set aside to feel better able to face emergencies?



////, Households with No Emergency Savings

Source: Abbi, (2012) using RAND American Life Panel.



Emergency

What are the target amounts?



Background

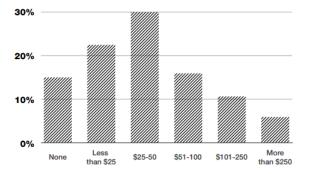
Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

Chart 9: How much do households with no emergency savings think they can save each month for emergencies?



///// Households with No Emergency Savings

・ロン ・四 ・ ・ ヨ ・ ・

Source: Abbi, (2012) using RAND American Life Panel.



Who is the target population?



Financial Security

- Introduction
- Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

- College students
- Low-wage workers
- Families receiving public assistance
- When and for whom is saving an inappropriate goal?

◆□▶ ◆□▶ ◆□▶ ◆□▶ → □ ・ クタペ



When is the target moment?

- Emergency Savings Center for
- Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

- Financial aid receipt
- Tax time
- First time home buyers
- Structured debt repayment

◆□▶ ◆□▶ ◆臣▶ ◆臣▶ ─臣 ─のへで



What is the storage vehicle?

Emergency Savings

Center for Financial Security

Introduction

Background Program &

Policy Mechanisms

Big Questions

Keeping in Mind

Contact

- Saving accounts
- Prepaid cards
- Mobile banking
- Is government/charitable subsidy required?

▲ロト ▲周 ト ▲ ヨ ト ▲ ヨ ト ・ ヨ ・ の Q ()

Have to confront, that this savings is....

- Unrestricted use
- Unrestricted term Oversight challenge?



Political Reality



Financial Security

- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**

Keeping in Mind

Contact

- Political reality
- Partnerships
- Sustainable models
- Ways to build on existing infrastructures

イロト 不得 トイヨト イヨト

€ 990



Need for more Research

- Emergency Savings Center for
- Financial Security
- Introduction
- Background
- Program & Policy Mechanisms
- **Big Questions**
- Keeping in Mind
- Contact

- Establish appropriate metrics
- Evidence for mechanisms that increase short-term saving
- Emergency saving impacts on financial stability and well-being

◆□▶ ◆□▶ ◆□▶ ◆□▶ → □ ・ クタペ



Contact Information



Center for Financial Security

Introduction

Background

Program & Policy Mechanisms

Big Questions

Keeping in Mind

Contact

Leah M. Gjertson

lmgjertson@wisc.edu
www.ssc.wisc.edu/~lmgjerts/



▲□▶ ▲□▶ ▲ □▶ ▲ □▶ □ のへぐ